

Message Text

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44

ACTION NEA-10

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P R 171422Z NOV 75

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC PRIORITY 9012

INFO AMEMBASSY AMMAN

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMCONSUL JERUSALEM

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E.O. 11652: NA

TAGS: PFOR IS US

SUBJ: SAUNDERS TESTIMONY CRITICALLY RECEIVED

1. SUMMARY: ISRAELI PRESS CONTINUES TO FOCUS ON SAUNDERS STATEMENT AND ITS POSSIBLE REPERCUSSIONS ON US POLICY IN THE MIDDLE EAST. MOST EDITORIALS ARE HIGHLY CRITICAL OF BOTH ITS SUBSTANCE AND TIMING OF ITS PUBLICATION, AND EXPRESS CONCERN OVER FUTURE AMERICAN MOVES ON THE PALESTINIAN ISSUE. PRESS NOTES THAT MINISTERS ADOPTED CRITICAL STAND AT NOV 16 CABINET MEETING (SEPTTEL), AND ALSO HIGHLIGHTS SECRETARY'S ASSURANCES THAT US POSITION ON PALESTINIANS REMAINS UNCHANGED. END SUMMARY.

2. ALL NEWSPAPERS FRONTPAGE REPORTS ON CABINET DISCUSSION OF SAUNDERS STATEMENT STRESSING STRONG CRITICISM EXPRESSED BY MINISTERS. JERUSALEM POST (LANDAU) WRITES THAT "THE ISRAELI REACTION MADE IT CLEAR THAT ISRAEL VIEWS THE TESTIMONY AS A SIGNIFICANT AND UNWELCOME DEPARTURE FROM PREVIOUS AMERICAN POLICY ON THE PALESTINIAN QUESTION AND THE PLO...THE WIDESPREAD FEELING WAS THAT THE DOCUMENT REPRESENTED A DECIDED LURCH TOWARDS THE PLO...THE CONTENT, UNCLASSIFIED

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TIMING AND TENOR OF...PAPER HAVE ALL CAUSED CONCERN IN

JERUSALEM. LANDAU ADDS THAT "THE FEAR IN JERUSALEM IS THAT... SAUNDERS' TESTIMONY WAS THE BEGINNING OF AN EFFORT TO PREPARE US PUBLIC OPINION FOR A POLICY SHIFT ON THE PLO. ACCORDING TO THIS THESIS, THE US HAS ALL BUT GIVEN UP HOPE OF A QUICK INTERIM ACCORD ON THE GOLAN AND HAS BEGUN TO TAKE SERIOUSLY ASAD'S REPEATED ASSERTATION THAT HE WILL NOT PROGRESS TOWARDS A SETTLEMENT AS LONG AS THE PALESTINIANS ARE LEFT IN THE LURCH..."

3. DAVAR (ESHED) STATES THAT ZADOK, GALILI, PERES, YAACOBI AND HAMMER WERE PARTICULARLY CRITICAL OF THE DOCUMENT, AND MADE FOLLOWING POINTS: "THE DESCRIPTION OF THE PLO'S AIM TO ELIMINATE ISRAEL WERE SOFTENED AND BLURRED..., JORDAN WAS PUSHED ASIDE, FOR THE FIRST TIME IN AN AMERICAN DOCUMENT, FROM A POSITION OF CHIEF CANDIDATE FOR NEGOTIATIONS WITH ISRAEL ON THE PALESTINIAN SUBJECT...THE...DOCUMENT DOES NOT DEFINE THE ISRAELI POSITION, IMPLYING THAT GOI HAS NO UNITED POSITION..." ESHED ADDS THAT "ALL MINISTERS STRESSED THAT SAUNDERS IS THE ADMINISTRATION'S REPRESENTATIVE AND...HIS TESTIMONY MUST BE TREATED WITH THE UTMOST GRAVITY"

4. WEEKEND EDITORIALS ALSO ARE HIGHLY CRITICAL OF SAUNDERS STATEMENT.. AL-HAMISHMAR (NOV 16) EXPRESSED CONCERN THAT SUCH A DOCUMENT WAS COMPOSED WITHOUT CONSULTATIONS WITH ISRAEL, FORSEES THE POSSIBILITY ISRAEL WILL BE FACED WITH A FAIT ACCOMPLI AND THEREFORE CALLS FOR AN ISRAELI INITIATIVE TO SOLVE THE PALESTINIAN PROBLEM. MAARIV (NOV 16) WRITES THAT "KISSINGER'S EFFORTS TO ASSUAGE ISRAEL'S FEARS WERE NOT CONVINCING...WHY WAS THE REPORT GIVEN SO MUCH PUBLICITY, AND WHY HAS NO ONE IN THE HIERARCHY DISASSOCIATED HIMSELF FROM IT?..."

5. JERUSALEM POST (NOV 17) IS ALSO HIGHLY CRITICAL OF THE REPORT: "...WASHINGTON ARGUES THAT THE DOCUMENT DOES NOT REPRESENT ANY CHANGE IN THE BASIC US POSITION ON THE PALESTINIAN ISSUE. BUT THE PREPONDERANCE GIVEN TO THE PLO... CLEARLY INDICATES A NEW TREND IN AMERICAN THINKING...ONE MUST WONDER AT THE STRANGE TIMING OF THE PUBLICATION...COMING ONLY ONE WEEK AFTER THE THE SHAMEFUL ANTI-ZIONIST UN ASSEMBLY VOTE...THERE ARE OMISSIONS AND EMPHASES IN THE SAUNDERS DOCUMENT WHICH CAN ONLY BE EXPLAINED BY WASHINGTON'S INCREASING UNCLASSIFIED

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DISREGARD FOR ITS UNDERTAKINGS TOWARDS ISRAEL WHICH FORMED AN INTEGRAL PART OF THE AGREEMENT WITH EGYPT..." JERUSALEM POST CONCLUDES THAT "IF PM RABIN SAID ONLY TWO DAYS AGO THAT ISRAEL WILL HAVE TO CONSIDER CAREFULLY WHETHER THERE IS ANY POINT IN ADDITIONAL NEGOTIATIONS WITH THE ARABS, ONE MUST NOW ADD ANOTHER QUESTION MARK DIRECTED TOWARDS THE AMERICANS". MAARIV EDITORIAL (NOV 17) CLAIMS THAT IT SUITS KISSINGER TO MAINTAIN "AN INTENTIONALLY AMBIGUOUS SITUATION--THAT

IS THE ATMOSPHERE IN WHICH HE IS AT HOME, AND IN WHICH HE OPERATES BEST...."

6. WASHINGTON BASED ISRAELI REPORTERS ALSO ANALYSE SAUNDERS DOCUMENT, HAARETZ (MARGALIT) VIEWS DOCUMENT AS OMINOUS AND CONSTITUTING A CHANGE IN US POLICY, WHILE DAVAR (BARNEA) SEES NO CHANGE IN US POLICY. MARGALIT WRITES THAT IF GOI ACCEPTS KISSINGER'S DENIAL OF A CHANGE IN US POLICY, IT DISREGARDS SEVERAL FACTORS: THAT THE ADMINISTRATION NOW SUDDENLY ASCRIBES MODERATION TO LARGE PARTS OF THE PLO, THAT THE PAPER HAS NO QUARREL WITH THE RABAT RESOLUTION VESTING THE SOLE REPRESENTATION OF THE PALESTINIANS IN THE PLO, AND THAT THE ADMINISTRATION NOW ASSIGNS PRIORITY TO THE PALESTINIAN ISSUE WHICH WAS TO BE LEFT TO THE LAST. MARGALIT STRESSES THAT THE DOCUMENT MAY NOT BE OPERATIVE, BUT, LIKE THE ROGERS PLAN, IT IS SOMETHING ON WHICH THE ARABS CAN ALREADY COUNT AND MUST BE REGARDED AS "LANDMARK".

7. BARNEA ON OTHER HAND CHARACTERIZES DOCUMENT AS A BALANCED, FACTUAL SUMMARY OF THE PALESTINIAN PROBLEMS AND HISTORY, WHILE NOTING THAT SOME FORMULATIONS ARE NOT EXACTLY CONVENIENT FOR ISRAEL, AND SOME COULD BE CONTESTED. THERE ARE OTHER POINTS THAT DO NOT CONFORM WITH OFFICIAL ISRAELI LINE AND COULD HAVE UNDESIRABLE IMPLICATIONS. HE CONCLUDES THAT THERE ARE UNLIKELY TO BE IMMEDIATE ADMINISTRATION STEPS IN THE DIRECTION OF THE PALESTINIANS, "UNLESS JERUSALEM FORCES WASHINGTON'S HAND BY ILL-JUDGED REACTION FROM GOVERNMENT CIRCLES." TOON

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